One-Child Policy Fines Relative to Income Levels in China

A Report by All Girls Allowed

November 1, 2012

Summary:

Provincial enforcers of China's One-Child Policy impose strict fines, called "social burden fees," on families who have out-of-quota children. In this report, we have collected the fines established by each province as listed on the websites for each provincial branch of the National Population and Family Planning Committee. We compared these minimum and maximum fines with each province's average urban and rural incomes to examine the economic impact of family planning fines on Chinese families.

Figure 1. Maximum and Minimum Fine Amounts Compared to Average Incomes

Fines for Violating One-Child Policy in China (Data from Official Family Planning Websites, October 2012)

PROVINCE	MAXIMUM FINE	MINIMUM FINE	AVG URBAN ANNUAL INCOME	AVG RURAL ANNUAL INCOME	YEARS OF URBAN ANNUAL INCOME (MAX FINE)	YEARS OF URBAN ANNUAL INCOME (MIN FINE)	YEARS OF RURAL ANNUAL INCOME (MAX FINE)	YEARS OF RURAL ANNUAL INCOME (MIN FINE)
Shanghai	¥ 413,780	¥ 63,060	¥ 36,230	¥ 16,054	11.4	1.7	25.8	3.9
Beijing	¥ 363,080	¥ 58,992	¥ 32,903	¥ 14,736	11.0	1.8	24.6	4.0
Zhejiang	¥ 300,832	¥ 37,648	¥ 30,971	¥ 13,071	9.7	1.2	23.0	2.9
Guangdong	¥ 284,022	¥ 35,496	¥ 26,897	¥ 9,372	10.6	1.3	30.3	3.8
Tianjin	¥ 283,100	¥ 34,492	¥ 26,921	¥ 12,321	10.5	1.3	23.0	2.8
Jiangsu	¥ 281,790	¥ 58,936	¥ 26,341	¥ 10,805	10.7	2.2	26.1	5.5
Shandong	¥ 252,540	¥ 27,216	¥ 22,792	¥ 8,342	11.1	1.2	30.3	3.3
Liaoning	¥ 229,160	¥ 80,760	¥ 20,467	¥ 8,297	11.2	3.9	27.6	9.7
Inner Mongolia	¥ 229,140	¥ 20,964	¥ 20,408	¥ 6,642	11.2	1.0	34.5	3.2
Anhui	¥ 213,820	¥ 42,600	¥ 18,606	¥ 6,232	11.5	2.3	34.3	6.8
Chongqing	¥ 211,680	¥ 24,636	¥ 20,250	¥ 6,480	10.5	1.2	32.7	3.8
Yunnan	¥ 208,840	¥ 29,210	¥ 18,576	¥ 4,722	11.2	1.6	44.2	6.2
Fujian	¥ 205,954	¥ 20,132	¥ 24,907	¥ 8,779	8.3	0.8	23.5	2.3
Jilin	¥ 199,120	¥ 29,412	¥ 17,797	¥ 7,510	11.2	1.7	26.5	3.9
Guangxi	¥ 194,760	¥ 22,644	¥ 18,854	¥ 5,231	10.3	1.2	37.2	4.3
Sichuan	¥ 192,600	¥ 25,794	¥ 17,899	¥ 6,129	10.8	1.4	31.4	4.2
Guizhou	¥ 188,360	¥ 17,832	¥ 16,495	¥ 4,145	11.4	1.1	45.4	4.3
Hunan	¥ 173,824	¥ 16,484	¥ 18,844	¥ 6,567	9.2	0.9	26.5	2.5
Hainan	¥ 172,432	¥ 29,982	¥ 18,369	¥ 6,446	9.4	1.6	26.8	4.7
Shaanxi	¥ 170,944	¥ 21,336	¥ 18,245	¥ 5,028	9.4	1.2	34.0	4.2
Xinjiang	¥ 138,880	¥ 5,734	¥ 15,514	¥ 5,442	9.0	0.4	25.5	1.1
Jiangxi	¥ 136,528	¥ 24,850	¥ 17,495	¥ 6,892	7.8	1.4	19.8	3.6
Hubei	¥ 129,996	¥ 24,408	¥ 18,374	¥ 6,898	7.1	1.3	18.8	3.5
Henan	¥ 121,356	¥ 22,332	¥ 18,195	¥ 6,604	6.7	1.2	18.4	3.4
Heilongjiang	¥ 120,000	¥ 10,000	¥ 15,696	¥ 7,591	7.6	0.6	15.8	1.3
Ningxia	¥ 111,000	¥ 14,128	¥ 17,579	¥ 5,410	6.3	0.8	20.5	2.6
Qinghai	¥ 109,851	¥ 16,614	¥ 15,603	¥ 4,608	7.0	1.1	23.8	3.6
Shanxi	¥ 109,368	¥ 9,327	¥ 18,124	¥ 5,601	6.0	0.5	19.5	1.7
Hebei	¥ 102,320	¥ 24,545	¥ 18,292	¥ 7,120	5.6	1.3	14.4	3.4
Gansu	¥ 94,181	¥ 10,156	¥ 14,989	¥ 3,909	6.3	0.7	24.1	2.6
Tibet	¥ 8,000	¥ 1,000	¥ 16,196	¥ 4,904	0.5	0.1	1.6	0.2

This table illustrates the economic impact of established "social burden fees" upon families of both urban and rural incomes. The lowest fines are found in Tibet, which does not generally apply the One-Child Policy. The highest fines are levied on families in wealthier cities (Shanghai and Beijing). But the areas most effected by fines are provinces like Liaoning, Guizhou, and Yunnan. In Liaoning, the maximum established fines equal 27.6 years of the average annual rural income, and the minimum fine is 9.7 years' worth of rural income. This range of fines equals 3.9 to 11.2 years of annual income for the average urban family. In Guizhou and Yunnan, two of China's most impoverished provinces, a rural family receiving the maximum fine would have to work for roughly 45 years to pay the maximum fine. If they received the minimum fine, they would have to work at least 4 to 6 years to pay for an out-of-quota child's fine. For rural farming families who live hand to mouth, the minimum fine is already an impossible amount to pay.

Figure 2. Comparison Chart

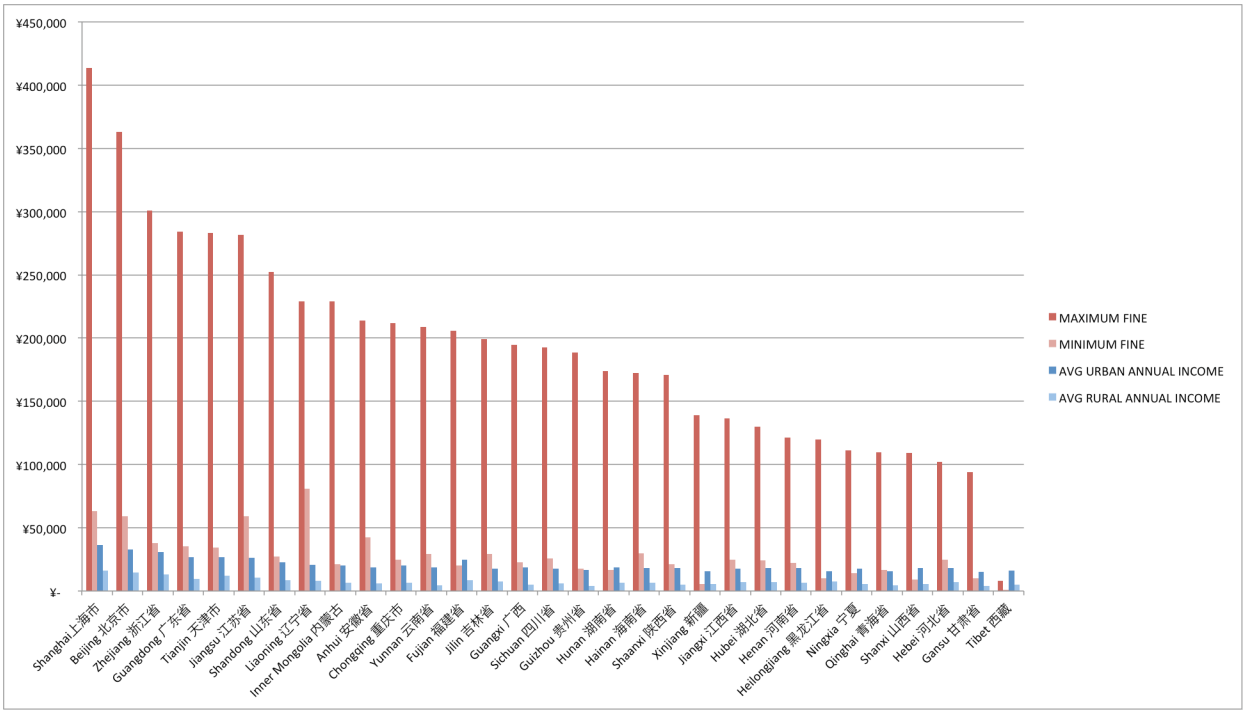
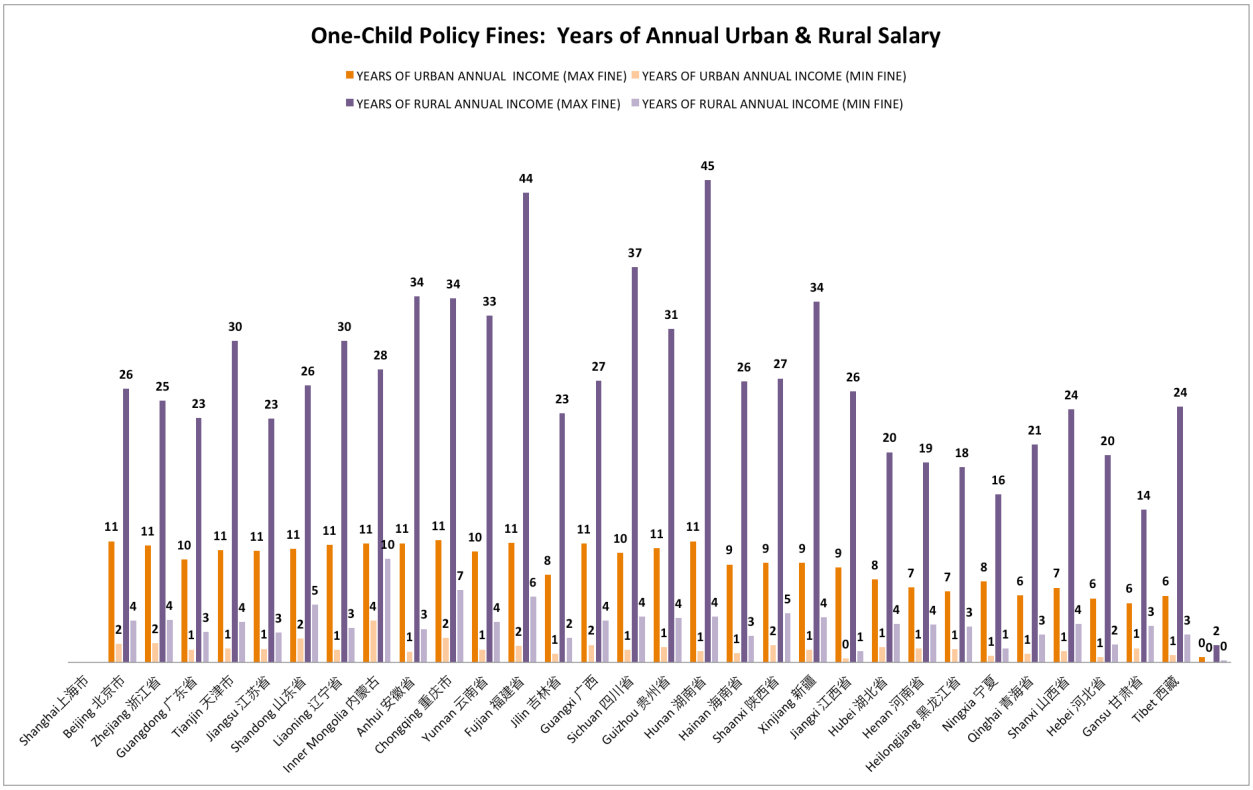


Figure 3. One-Child Policy Fines: Years of Annual Urban & Rural Average Salary



Online Sources for Fine Amounts and Income Levels in China

Income information:
http://www.sei.gov.cn/ShowArticle.asp?ArticleID=224938

By Province

Inner Mongolia
http://www.nmg.gov.cn/main/nmg/wsbs/grbs/sysy/sysydfzcfg/2011-12-27/10503097-5bf2-4f39-a9c1-7108e2802068/default.shtml

Sichuan
http://www.sc.gov.cn/10462/11855/11931/11948/2012/9/19/10227187.shtml

Yunnan
http://www.law-lib.com/law/law_view.asp?id=42159

Guangdong
http://www.gd.gov.cn/gdgk/gdyw/200812/t20081222_82502.htm

Beijing
http://www.law-lib.com/law/law_view.asp?id=42300
http://www.bjdch.gov.cn/n5687274/n5723511/n5744167/n5744377/9519310.html

Zhejiang
http://cjjd.yiwu.gov.cn/cjgk/tzgg/201208/t20120821_425505.html

Liaoning
http://www.law-lib.com/law/law_view.asp?id=308066
http://www.china.com.cn/chinese/zhuanti/jhsy/457885.htm

Hunan
http://eservice.xxz.gov.cn/showguide.php?action=people&id=438

Jiangsu
http://www.yhrkj.gov.cn/s/111319/t/130/07/48/info1864.htm

Guangxi
http://lc.glin.cn/grfw/sysy/gxrkjsglbf.htm

Ningxia
http://www.ldbj.com/renkouyujihuashengyutiaoli/ninxiahuizuzizhiqurenkouyujihuashengyutiaoli.htm

Anhui
http://www.ahpfpc.gov.cn/page.php?fp=newsdetail&id=44344

Shaanxi
http://www.sxpop.gov.cn/0/1/6/66/6828.htm

Jilin
http://jsw.jl.gov.cn/bszn/201203/t20120326_1171451.html

Shandong
http://www.szgtb.cn/Article_Show.asp?ArticleID=304

Guizhou
http://zyyq.gzrenkou.gov.cn/Info.aspx?ModelId=1&Id=8286

Qinghai
http://www.qhjsw.gov.cn/NewsView.asp?nid=176

Hainan
http://www.china.com.cn/chinese/zhuanti/jhsy/457913.htm

Jiangxi
http://www.jiangxi.gov.cn/bmcx/gysy/xhml/200807/t20080713_27270.htm

Tianjin
http://jsw.tjbc.cn/disp.jsp?id=60

Chongqing
http://www.china.com.cn/chinese/zhuanti/jhsy/457871.htm

Henan
http://www.yapop.gov.cn/Article/ShowInfo.asp?ID=4730

Hubei
http://www.china.com.cn/chinese/zhuanti/jhsy/457826.htm

Hebei
http://www.china.com.cn/chinese/zhuanti/jhsy/457905.htm

Shanghai
http://www.shanghai.gov.cn/shanghai/node2314/node3124/node3134/node3136/u6ai1140.html

Fujian
http://www.chinalawyer.cc/hunyinjiating/20100309035329_48664.html

Heilongjiang
http://www.china.com.cn/chinese/zhuanti/jhsy/457785.htm

Shanxi
http://www.china.com.cn/zhuanti2005/txt/2003-12/09/content_5457845.htm

Xinjiang
http://www.china.com.cn/chinese/zhuanti/jhsy/457788.htm

Gansu
http://www.ldbj.com/renkouyujihuashengyutiaoli/gansushengrenkouyujihuashengyutiaoli.htm

Tibet
http://www.cuncunle.com/VillageWeb/589623/Policy/Policy-5038.html
http://www.ldbj.com/renkouyujihuashengyutiaoli/xizangzizhiqujihuashengyuzanxingguanlibanfa.htm